## RESOLUTION NO. 2017-P019

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF CULVER CITY, CALIFORNIA, RECOMMENDING TO THE CITY COUNCIL APPROVAL OF ZONING CODE AMENDMENT (P2017-0224-ZCA) AMENDING CULVER CITY MUNICIPAL CODE, TITLE 17 – ZONING (ZONING CODE) SECTION 17.400.095 – RESIDENTIAL USES – ACCESSORY DWELLING UNITS.

(P2017-0224-ZCA)

WHEREAS, on March 20, 2017, the City Council adopted Ordinance No. 2017-005, entitled "An Urgency Ordinance of the City of Culver City, California, Establishing a 45-Day Moratorium on the Issuance of Any New Building Permits for Development and Construction in the Lower and Upper Culver Crest Hillside Neighborhoods and Declaring the Urgency Thereof and that it Shall Take Effect Immediately" (hereinafter the "Moratorium"), in order to allow the City time to thoroughly research options for regulating the development and construction on the hillside and prepare and present recommended regulations to the Planning Commission for recommendation to the City Council; and

WHEREAS on March 22, 2017 the Planning Commission conducted a duly noticed public hearing on City-initiated Zoning Code Amendment (P2016-0077-ZCA) amending Culver City Municipal Code (CCMC), Title 17 – Zoning (Zoning Code) Section 17.400.095 – Allowing accessory dwelling units through a ministerial approval and modifying the development standards in compliance with State law, fully considering all reports, studies, testimony, and environmental information presented; and

WHEREAS, the Moratorium was adopted and immediately effective pursuant to the authority set forth in Culver City Charter Section 614 and in conformity with the timing and processing requirements of Government Code Section 65858. In addition, as a charter

city of home rule, and as provided through the police powers enumerated in the State Constitution, the City may enact laws related to municipal affairs, including adopting moratoria related to land uses and other activities that occur or may occur within the City's jurisdiction, and is not reliant solely on the authority of Government Code Section 65858; and WHEREAS, in adopting the Moratorium, the city Council made the following findings:

- 1. Over the last several months, including at its meetings of January 13 and February 27, 2017, the City Council has received significant comments and testimony from residents who expressed concerns regarding the extent of construction in Culver Crest hillside neighborhoods and the stability of the hillside, in light of the history of portions of the hillside sliding on several occasions, including most recently in February 2017. These concerns have been heightened due to the recent heavy rains and slide, and predictions for higher than normal rainfall during the coming months;
- In response to such concerns, the City Council directed staff to study methods
  to better regulate development and construction on the Lower and Upper
  Culver Crest hillside to ensure the public health, safety and welfare;
- 3. The Moratorium will provide City staff with time to thoroughly research options for regulating the development and construction on the hillside and prepare and present recommended regulations to the Planning Commission for recommendation to the City Council; and

WHEREAS, on April 18, 2017, consistent with the provisions of Government Code Section 65858 (d), the City Council, by Resolution No. 2017-R034, which is hereby

incorporated by this reference, approved and issued a report setting forth actions and measures taken to alleviate conditions which led to the adoption of the Moratorium (the "Report"), which included, but were not limited, the City's efforts to:

- 1. Review and analyze other cities' hillside development and construction standards. There are different types of regulations that may be warranted, depending on site, geological and topographical conditions, and staff is in the process of vetting various provisions to determine what is appropriate for Culver City;
- Evaluate potential geotechnical and planning consultants to assist with studying and evaluating various hillside development and construction standards in order to make recommendations that are appropriate for the hillside neighborhoods;
- 3. Study possible revisions to the Culver City Municipal Code (CCMC), Title 17, Zoning, and Title 15, Building Code, which would appropriately balance the rights of property owners to develop their property, which the preservation of the health, safety and welfare of the surrounding residents and their properties; and

WHEREAS, on April 18, 2017, the City Council held a duly noticed public hearing to consider extending the Moratorium for an additional 10 months and 15 days through and including March 19, 2018. During the hearing, the City Council determined to reduce the area and properties that are subject to the Moratorium to those properties that directly abut steep hillside conditions and/or are steeply sloped, which properties were identified on Exhibit A to the Ordinance; and

 WHEREAS, on April 24, 2017, the City Council held a duly noticed public hearing on City-initiated Zoning Code Amendment (P2017-0052-ZCA) amending CCMC, Title 17 – Zoning Code Section 17.210.015 – Residential Zoning District Land Uses and Permit Requirements, and Zoning Code Section 17.400.095 – Residential Uses – Accessory Dwelling Units, including full consideration of all reports, studies, testimony, and environmental information presented, the City Council by a vote of 5 to 0, adopted the Ordinance as outlined in P2017-0052-ZCA; and

WHEREAS, community meetings were held on July 6 and August 17, 2017 to study, research, and evaluate potential geotechnical and planning development and construction standards in order to make recommendations that are appropriate for the hillside neighborhoods; and

WHEREAS, on October 17, 2017, John Kaliski Architects issued a memorandum outlining immediate considerations and recommendations for Accessory Dwelling Units (ADUs) in the Culver Crest Neighborhood, based upon review of the existing City of Culver City Zoning Code, City documents, zoning codes and standards in other cities, and recent State legislation. As outlined in the memorandum, prohibition of further intensification of uses within the Culver Crest neighborhood, specifically ADUs, is recommended due to overlap with a Very High Fire Hazard Severity Zone, an area where liquefaction of soils needs to be considered, potential for surficial landslides that could close emergency vehicle access and response to portions of the community, and potentially sub-standard street right-of-ways that may constrain emergency response during hazard events; and

WHEREAS, following conclusion of the public discussion and thorough deliberation of the subject matter, the Planning Commission determined, by a vote of \_\_\_ to

\_\_\_, to recommend to the City Council approval of Zoning Code Amendment P2017-0224-ZCA, as set forth herein below.

NOW, THEREFORE, THE PLANNING COMMISSION OF THE CITY OF CULVER CITY, CALIFORNIA, RESOLVES AS FOLLOWS:

**SECTION 1**. Pursuant to the foregoing recitations and the provisions of the CCMC, the following required findings for an amendment to the Zoning Code, as outlined in CCMC Section 17.620.030.A, are hereby made:

1. The proposed amendment(s) ensure and maintain the internal consistency with the goals, policies and strategies of all elements of the General Plan and will not create any inconsistencies.

The proposed text amendment, will create consistency between the General Plan and Zoning Code relative to hillside safety as it relates to development. Goals established by the General Plan Public Safety Element call for the protection of life and property, as well as reducing the adverse economic, environmental, and social conditions resulting from fires and geologic hazards. Further policies of the General Plan Public Safety Element mandate the establishment and enforcement of standards and criteria to reduce unacceptable levels of fire and geological risk, develop stringent site criteria for construction in areas with fire and/or geologic problems and prohibit construction if these criteria are not met, strengthen existing codes and ordinances pertaining to fire and geologic hazards, and improve programs and practices for dealing with land subsidence and erosion. The proposed amendment is intended to advance these goals and objectives, reflective of recent revelations as a result of the ongoing Hillside Development and Design

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Study. The proposed amendment will create consistency between the General Plan and the Zoning Code relative to development within the Culver Crest neighborhood and will help promote the protection of life and property, and reduce adverse economic, environmental and social impacts from fires and geologic hazards (Public Safety Element Goals (V.) and Policies (VI)).

## 2. The proposed amendment(s) would not be detrimental to the public interest, health, safety, convenience or welfare of the City.

The proposed Zoning Code Amendment considers the suitability of substandard roadway widths as it relates to potential hazardous events including high fire susceptibility, liquefaction, and surficial landslides, and prohibits further intensification of land uses located within subjected areas in support of the public interest, health, safety, convenience and welfare of the City.

## 3. The proposed amendment is in compliance with the provisions of the California Environmental Quality Act (CEQA).

Pursuant to Sections 15162 and 15168 of the California Environmental Quality Act (CEQA), Zoning Code Text Amendment (P2016-0224-ZCA) is within the scope of the Culver City General Plan Update Program EIR approved on September 24, 1996 (PEIR 1) and the Culver City Redevelopment Plan Amendment and Merger Program Subsequent EIR approved on November 16, 1998 (PEIR 2). The circumstances under which PEIR 1 and PEIR 2 were prepared have not significantly changed and no new significant information has been found that would impact either PEIR 1 or PEIR 2; therefore, no new environmental analysis is required.

**SECTION 2.** Pursuant to the foregoing recitations and findings, the Planning Commission of the City of Culver City, California, hereby recommends to the City Council approval of Zoning Code Amendment P2017-0224-ZCA, as set forth in Exhibit A attached hereto and made a part thereof.

APPROVED and ADOPTED this 15th day of November, 2017.

DANA SAYLES, CHAIRPERSON PLANNING COMMISSION CITY OF CULVER CITY, CALIFORNIA

Attested by:

Susan Yun, Senior Planner