RESOLUTION NO. 2017-R___ RESOLUTION NO. 2017-SA__ RESOLUTION NO. 2017-PA__ RESOLUTION NO. 2017-HA

A JOINT RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CULVER CITY, AND THE RESPECTIVE BOARDS OF THE SUCCESSOR AGENCY TO THE CULVER CITY REDEVELOPMENT AGENCY, THE CULVER CITY PARKING AUTHORITY, AND THE CULVER CITY HOUSING AUTHORITY, ADOPTING A DEBT MANAGEMENT POLICY AND DISCLOSURE POLICIES AND PROCEDURES.

WHEREAS, pursuant to Senate Bill 1029 ("SB 1029"), which was signed by the California Governor on September 12, 2016, California public agencies that issue debt must adopt debt management policies that meet certain criteria; and

WHEREAS, in response to SB 1029 and in order to adhere to sound financial management practices, the City of Culver City (the "City"), the Successor Agency to the Culver City Redevelopment Agency (the "Successor Agency"), the Culver City Parking Authority (the "Parking Authority"), and the Culver City Housing Authority (the "Housing Authority") each wish to adopt and maintain a debt management policy ("Debt Policy"); and

WHEREAS, the Securities and Exchange Commission (the "SEC") recommends that issuers of municipal bonds adopt policies and procedures to govern compliance and implement training with respect to their initial disclosure and continuing disclosure undertakings; and

WHEREAS, in response to the SEC's recommendations and in order to better monitor compliance with its disclosure undertakings, the City, the Successor Agency, the Parking Authority, and the Housing Authority find it desirable to adopt and maintain disclosure policies and procedures (the "Disclosure Procedures").

NOW, THEREFORE, the City Council of the City of Culver City, and the respective Boards of the Successor Agency to the Culver City Redevelopment Agency, the

1	Culver City Parking Authority and the Culver City Housing Authority, DO HEREBY
2	RESOLVE as follows:
3	Section 1. Adoption of Debt Policy and Disclosure Procedures. The City
4	Council, and the respective Boards the Successor Agency, the Parking Authority, and the
5	Housing Authority, hereby approve and adopt the Debt Policy and the Disclosure
6	Procedures attached to this Resolution as Exhibits A and B, respectively, and incorporated
7	herein by reference.
8	Section 2. Authorization of City Manager. The City Council, and the
9	respective Boards of the Successor Agency to the Culver City Redevelopment Agency, the
10	Parking Authority and the Housing Authority, hereby authorize the City Manager and
11	Executive Director, as applicable, to submit the requisitions described in Section E of the
12	Debt Policy, and directs the City Manager to retain the records described in such Section
13	E.
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15	APPROVED and ADOPTED this day of, 2017.
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17	JEFFREY COOPER, MAYOR
18	City of Culver City, California and Chair of the Successor Agency to the Culver City
19	Redevelopment Agency, the Culver City
20	Parking Authority and the Culver City Housing Authority
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22	ATTEST: APPROVED AS TO FORM:
23	dod the B.
24	JEREMY GREEN, City Clerk CAROL A. SCHWAB, City Attorney and
25	General Counsel to the Successor Agency to the Culver City Redevelopment Agency, the
26	Culver City Parking Authority and the Culver
27	City Housing Authority

EXHIBIT "A"

DEBT MANAGEMENT POLICY

CITY OF CULVER CITY SUCCESSOR AGENCY TO THE CULVER CITY REDEVELOPMENT AGENCY CULVER CITY PARKING AUTHORITY CULVER CITY HOUSING AUTHORITY

This Debt Management Policy (the "Debt Policy") of the City of Culver City (the "City"), the Successor Agency to the Culver City Redevelopment Agency (the "Successor Agency"), the Culver City Parking Authority (the "Parking Authority"), and the Culver City Housing Authority (the "Housing Authority") (each of which hereinafter referred to as "Issuer") was approved by the City Council of the City, and the respective Boards of the Successor Agency, the Parking Authority and the Housing Authority on November 6, 2017. The Debt Policy may be amended by the City Council and Boards as they deem appropriate from time to time in the prudent management of the debt of the Issuer. Any approval of debt by the City Council or any Board that is not consistent with this Debt Policy shall constitute a waiver of this Debt Policy.

1. Findings

This Debt Policy is intended to comply with Government Code Section 8855(i), effective on January 1, 2017, and shall govern all debt undertaken by the Issuer.

The Issuer hereby recognizes that a fiscally prudent debt policy is required in order to:

- Maintain the Issuer's sound financial position.
- Ensure the Issuer has the flexibility to respond to changes in future service priorities, revenue levels, and operating expenses.
- Protect the Issuer's credit-worthiness.
- Ensure that all debt is structured in order to protect both current and future taxpayers, ratepayers and constituents of the Issuer.
- Ensure that the Issuer's debt is consistent with the Issuer's planning goals and objectives and capital improvement program or budget, as applicable.

2. Policies

A. Purposes for Which Debt May Be Issued

- (i) <u>Long-Term Debt</u>. Long-term debt may be issued to finance the construction, acquisition, and rehabilitation of capital improvements and facilities, equipment and land to be owned and operated by the Issuer.
 - (a) Long-term debt financings are appropriate when the following conditions exist:
 - When the project to be financed is necessary to provide basic services.
 - When the project to be financed will provide benefit to constituents over multiple years.
 - When total debt does not constitute an unreasonable burden to the Issuer and its taxpayers and ratepayers.
 - When the debt is used to refinance outstanding debt in order to produce debt service savings or to realize the benefits of a debt restructuring.
 - (b) Long-term debt financings will not generally be considered appropriate for current operating expenses and routine maintenance expenses.
 - (c) The Issuer may use long-term debt financings subject to the following conditions:
 - The project to be financed must be approved by the City Council or respective Board.
 - The weighted average maturity of the debt (or the portion of the debt allocated to the project) will not exceed the average useful life of the project to be financed by more than 20%.
 - The Issuer estimates that sufficient revenues will be available to service the debt through its maturity.
 - The Issuer determines that the issuance of the debt will comply with the applicable state and federal law.
- (ii) <u>Short-term debt</u>. Short-term debt may be issued to provide financing for the Issuer's operational cash flows in order to maintain a steady and even cash flow balance. Short-term debt may also be used to finance short-lived capital projects; for example, the Issuer may undertake lease-purchase financing for equipment.
- (iii) <u>Financings on Behalf of Other Entities</u>. The Issuer may also find it beneficial to issue debt on behalf of other governmental agencies or private third

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parties in order to further the public purposes of Issuer. In such cases, the Issuer shall take reasonable steps to confirm the financial feasibility of the project to be financed and the financial solvency of any borrower and that the issuance of such debt is consistent with the policies set forth herein.

B. Types of Debt

For purposes of this Debt Policy, "debt" shall be interpreted broadly to mean bonds, notes, certificates of participation, financing leases, or other financing obligations, but the use of such term in this Debt Policy shall be solely for convenience and shall not be interpreted to characterize any such obligation as an indebtedness or debt within the meaning of any statutory or constitutional debt limitation where the substance and terms of the obligation comport with exceptions thereto.

The following types of debt are allowable under this Debt Policy:

- general obligation bonds
- · bond or grant anticipation notes
- lease revenue bonds, certificates of participation and lease-purchase transactions
- other revenue bonds and certificates of participation
- tax and revenue anticipation notes
- land-secured financings, such as special tax revenue bonds issued under the Mello-Roos Community Facilities Act of 1982, as amended, and limited obligation bonds issued under applicable assessment statutes
- tax increment financing to the extent permitted under state law
- conduit financings, such as financings for affordable rental housing and qualified 501c3 organizations

The Issuer may from time to time find that other forms of debt would be beneficial to further its public purposes and may approve such debt without an amendment of this Debt Policy.

Debt shall be issued as fixed rate debt unless the Issuer makes a specific determination as to why a variable rate issue would be beneficial to the Issuer in a specific circumstance.

C. Relationship of Debt to Capital Improvement Program and Budget

The Issuer is committed to long-term capital planning. The Issuer intends to issue debt for the purposes stated in this Debt Policy and to implement policy decisions incorporated in the Issuer's capital budget and the capital improvement plan.

The Issuer shall strive to fund the upkeep and maintenance of its infrastructure and facilities due to normal wear and tear through the expenditure of available operating revenues. The Issuer shall seek to avoid the use of debt to fund infrastructure and facilities improvements that are the result of normal wear and tear.

The Issuer shall integrate its debt issuances with the goals of its capital improvement program by timing the issuance of debt to ensure that projects are available when needed in furtherance of the Issuer's public purposes.

The Issuer shall seek to avoid the use of debt to fund infrastructure and facilities improvements in circumstances when the sole purpose of such debt financing is to reduce annual budgetary expenditures.

The Issuer shall seek to issue debt in a timely manner to avoid having to make unplanned expenditures for capital improvements or equipment from its general fund.

D. Policy Goals Related to Planning Goals and Objectives

The Issuer is committed to long-term financial planning, maintaining appropriate reserves levels and employing prudent practices in governance, management and budget administration. The Issuer intends to issue debt for the purposes stated in this Policy and to implement policy decisions incorporated in the Issuer's annual operations budget.

It is a policy goal of the Issuer to protect taxpayers, ratepayers and constituents by utilizing conservative financing methods and techniques so as to obtain the highest practical credit ratings (if applicable) and the lowest practical borrowing costs.

The Issuer will comply with applicable state and federal law as it pertains to the maximum term of debt and the procedures for levying and imposing any related taxes, assessments, rates and charges.

When refinancing debt, it shall be the policy goal of the Issuer to realize, whenever possible, and subject to any overriding non-financial policy considerations, (i) minimum net present value debt service savings equal to or greater than 3.0% of the refunded principal amount, and (ii) present value debt service savings equal to or greater than 100% of any escrow fund negative arbitrage.

E. Internal Control Procedures

When issuing debt, in addition to complying with the terms of this Debt Policy, the Issuer shall comply with any other applicable policies regarding initial bond disclosure, continuing disclosure, post-issuance compliance, and investment of bond proceeds.

The Issuer will periodically review the requirements of and will remain in compliance with the following:

- any continuing disclosure undertakings under SEC Rule 15c2-12,
- any federal tax compliance requirements, including without limitation arbitrage and rebate compliance, related to any prior bond issues, and
- the Issuer's investment policies as they relate to the investment of bond proceeds.

It is the policy of the Issuer to ensure that proceeds of debt are spent only on lawful and intended uses. Whenever reasonably possible, proceeds of debt will be held by a third-party trustee and the Issuer will submit written requisitions for such proceeds. The Issuer will submit a requisition only after obtaining the signature of the City Manager or Executive Director, as applicable. In those cases where it is not reasonably possible for the proceeds of debt to be held by a third-party trustee, the City Manager or Executive Director, as applicable, shall retain records of all expenditures of proceeds through the final payment date for the debt.

EXHIBIT "B"

DISCLOSURE POLICIES AND PROCEDURES

CITY OF CULVER CITY SUCCESSOR AGENCY TO THE CULVER CITY REDEVELOPMENT AGENCY CULVER CITY PARKING AUTHORITY CULVER CITY HOUSING AUTHORITY

Article I General

These Disclosure Policies and Procedures (the "Disclosure Procedures") of the City of Culver City (the "City"), the Successor Agency to the Culver City Redevelopment Agency (the "Successor Agency"), the Culver City Parking Authority (the "Parking Authority"), and the Culver City Housing Authority (the "Housing Authority" (each of which hereinafter referred to as "Local Agency" and collectively "Local Agencies") are intended to ensure that each Local Agency is in compliance with all applicable federal and state securities laws.

Article II Disclosure Coordinator

The finance director, treasurer, or chief financial officer, as applicable, of each Local Agency shall be the disclosure coordinator of such Local Agency (each, a "Disclosure Coordinator").

Article III Review and Approval of Official Statements

The Disclosure Coordinator of each Local Agency shall review any Official Statement prepared in connection with any debt issuance by such Local Agency in order to ensure there are no misstatements or omissions of material information in any sections that contain descriptions of information prepared by such Local Agency.

In connection with its review of the Official Statement, the Disclosure Coordinator of each Local Agency shall consult with third parties, including outside professionals assisting such Local Agency, and all members of such Local Agency's staff, to the extent that such Disclosure Coordinator concludes they should be consulted so that the Official Statement will include all "material" information (as defined for purposes of federal securities law).

As part of the review process, the Disclosure Coordinator of each Local Agency shall submit for approval all Official Statements to the legislative body or governing board of such Local Agency (each, a "Legislative Body") for approval. The staff report used by the Disclosure Coordinators to submit the Official Statements shall be in substantially the form of Exhibit 1 to the Disclosure Procedures.

The approval of an Official Statement by a Legislative Body shall be docketed as a new business matter and shall not be approved as a consent item. Each Legislative Body shall undertake such review as deemed necessary by such Legislative Body, following consultation with the applicable Disclosure Coordinator, to fulfill the responsibilities of such Legislative Body under applicable federal and state securities laws. In this regard, the Disclosure Coordinator of each Local Agency shall consult with disclosure counsel to the applicable Local Agency to the extent such Disclosure Coordinator considers appropriate.

Article IV Continuing Disclosure Filings

To the extent that the Local Agencies have entered into continuing disclosure undertakings in connection with their respective debt offerings, the Local Agencies are required each year to file annual reports with the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") system in accordance with such undertakings. Such annual reports are required to include certain updated financial and operating information, and the City's audited financial statements.

To the extent that the Local Agencies have entered into continuing disclosure undertakings in connection with their respective debt offerings, the Local Agencies are also required under their continuing disclosure undertakings to file notices of certain events with EMMA.

The Disclosure Coordinator for each Local Agency is responsible for establishing a system (which may involve the retention or one or more consultants) by which:

- (i) such Local Agency will make the annual filings required by its continuing disclosure undertakings on a complete and timely basis, and
 - (ii) such Local Agency will file notices of enumerated events on a timely basis.

Article V Public Statements Regarding Financial Information

Whenever the Local Agencies make statements or release information relating to its finances to the public that are reasonably expected to reach investors and the trading markets, the Local Agencies are obligated to ensure that such statements and information are complete, true, and accurate in all material respects.

Article VI Training

Each Disclosure Coordinator shall ensure that the staff members of their respective Local Agencies involved in the initial or continuing disclosure process and the respective Legislative Bodies are properly trained to understand and perform their responsibilities.

Each Disclosure Coordinator shall arrange for disclosure training sessions to be conducted by the disclosure counsel for the respective Local Agencies. Such training sessions shall include education on these Disclosure Procedures, the respective disclosure obligations of the Local Agencies under applicable federal and state securities laws and the disclosure responsibilities and potential liabilities of staff members of the Local Agencies and members of their Legislative Bodies. Such training sessions may be conducted using a recorded presentation.

EXHIBIT 1 TO DISCLOSURE POLICIES

Form of Staff Report for Submission of Official Statement

To:

5 From:

Members of the [City Council] [Board]

Chief Financial Officer [Finance Director] [Treasurer]

Date:

This Staff Report relates to the proposed issuance of _____ (the "Obligations") by the [City] [Successor Agency to the Culver City Redevelopment Agency] [Culver City Parking Authority] [Culver City Housing Authority]. The [City Council] [Board] is asked to approve issuance of the Obligations and all related documents. The near-final versions of these documents are attached.

The attached Preliminary Official Statement has been reviewed and approved for transmittal to the [City Council] [Board] by the [City's] [Successor Agency's] [Parking Authority's] [Housing Authority's] financing team. The distribution of the Preliminary Official Statement by the [City] [Successor Agency] [Parking Authority] [Housing Authority] is subject to federal securities laws, including the Securities Act of 1933 and the Securities Exchange Act of 1934. These laws require the Preliminary Official Statement to include all facts that would be material to an investor in the Obligations. Material information is information that there is a substantial likelihood would have actual significance in the deliberations of the reasonable investor when deciding whether to buy or sell the Obligations. If the [City Council] [Board] concludes that the Preliminary Official Statement includes all facts that would be material to an investor in the Obligations, it must adopt a resolution that authorizes staff to execute a certificate to the effect that the Preliminary Official Statement has been "deemed final."

The Securities and Exchange Commission (the "SEC"), the agency with regulatory authority over the [City's] [Successor Agency's] [Parking Authority's] [Housing Authority's] compliance with the federal securities laws, has issued guidance as to the duties of the [City Council] [Board] with respect to its approval of the Preliminary Official Statement. In its "Report of Investigation in the Matter of County of Orange, California as it Relates to the Conduct of the Members of the Board of Supervisors" (Release No. 36761 / January 24, 1996) (the "Release"), the SEC indicated that, if a member of the [City Council] [Board] has knowledge of any facts or circumstances that an investor would want to know about prior to investing in the Obligations, whether relating to their repayment, tax-exempt status, undisclosed conflicts of interest with interested parties, or otherwise, he or she should endeavor to discover whether such facts are adequately disclosed in the Preliminary Official Statement. In the Release, the SEC indicated that the steps that a member of the [City Council] [Board] could take include becoming familiar with the Preliminary Official Statement and questioning staff and consultants about the disclosure of such facts.

Set forth below is a summary of the financing, including cross-references to specific sections of the Preliminary Official Statement. Section 1. Purpose of Financing. Documents for Approval; Security for the Obligations. Section 2. Risks Relating to Repayment and Tax-Exempt Status of the Obligations. Section 3. Section 4. Requested Approvals.